

BEGINING, PROGRESS, AND CONCLUSION

OF THE

LATE WAR,

WITH

OTHER INTERESTING MATTERS CONSIDERED;

AND

A MAP OF THE LANDS, ISLANDS, GULPHS, SEAS, AND FISHING-BANKS, COMPRISING THE COD FISHERY IN AMERICA ANNEXED, FOR THE BETTER EXPLANATION OF SEVERAL PROCEEDINGS RELATIVE TO IT.

MAGNA EST VERITAS, ET PRÆVALEBIT.

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THE

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ISTORY, reason, and nature, clearly evince, that empires in course decline, when they do not advance in counsel and strength---that the more extensive they are, the greater care and wisdom are necessary to govern and preserve them, when composed of distinct parts distant from each other, whose separation causing delusive appearance of distinct interests, tends to promote, on certain occasions, their difunion, with their confequent feverance, diffress, and danger, if not their utter ruin---that empires advance in dignity, strength, and safety, by observing the wife and provident counsels given by men of noble minds, endued and inspirited with public vertue, and public knowledge, the true and only fources of lasting public felicity---that when through caprice, intrigue, personal favour supplanting personal merit and ability, or other grievous error, the care of the common-wealth is committed to men unqualified for this great and difficult fervice, public mischief, discord, and danger, do as naturally ensue, as other effects flow from their causes---

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that

that in limited monarchies the wifest institutions will not fuffice to preserve public liberty free from violation, and the usual accroachings of power, without the aid of jealousy, vigilance, and spirit in the people, proper for the effectual defence of the public rights, when injured or endangered by ambition, corruption, fraud, or violence---that the power of the common-wealth being in the hands of men prepared for war at the public expence, and so many free states having been destroyed by the men appointed for their desence, but whose fwords were employed in spilling the blood of the most noble bodies politic, and the utter overthrow of civil liberty, the strictest limitations, with their constant observance in execution, are requifite to prevent the abuse of their force, and departure from the intent of their institution, fo that they, as well as the Prince, may remain fub Deo et lege, and the empire of the laws prevail over all---that without free national election, ancient forms, collected numbers, and other specious appearances, are mere phantasms of departed freedom---that by concord fmall things become great; by discord the greatest decline: wherefore a just and permanent sense of the several causes of our national discord, declenfion, and dangers, foreign and domestic, is defirable, in order to discern and apply those falutary measures which tend to conferve the state.

With respect to our foreign dangers, let us, in order to have a proper sense of them and their causes, reslect on our late wars. Spain, by her extravagant claims, repeated insults, and violation of our American rights of commerce and navigation, brought on that which was concluded in 1748. After its continuance several years, France, although the navigation we contended for was to be enjoyed in like manner by other European states who had planted colonies in America, united with Spain, with intent, by their joint force, to distress and prevail over us, and promote her own interest, especially in America, where she opened the war by taking Canso, a part of Nova Scotia, defended by a small fort

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and garrison for the benefit of the English fishery: the fort she burnt, and carried the garrison prisoners to Louisburgh. She then laid siege to Annapolis, the sole remaining strength whereby Nova Scotia was held; but this, and a subsequent attempt, were happily deseated by speedy succours sent from Boston. For illustration in several respects, let it be remembered, that France, whose policy leads her to consider the advantages of situation, had, from the first settlement of the English and French in America, endeavoured to gain Nova Scotia, being by situation relative to the English and French colonies, the cod sishery, and the course of the European ships bringing home the American produce, deemed by her the key of North America, and useful to her purpose of encreasing her commerce, dominion, and naval power, and depressing those of the English.

In the reign of Queen Elizabeth, the fovereign dominion 1583. over the island of Newfoundland, with that part of the continent first called Arcadia, thence Acadia, and Acadie, and afterwards Nova Scotia, was by solemn proceedings notorious to other European princes confirmed, and established in the crown of England. In the next reign the French invaded and held Acadia, until expelled by the governor of Vir-

ginia.

Afterwards King James granted all that part of America Novem. 20, extending in breadth from the 40th to the 48th degree of North latitude inclusive, and in length throughout the main land from sea to sea, with the islands and seas adjoining, to the council established at Plymouth, for planting and governing New England, which grant comprised all Acadia, saving a small part lying S. W. of Anticosti island.

In the next year his Majesty granted the whole to Sir Wil-Septem. 12, liam Alexander by circumscribed limits, "including the "islands of Baccalaos, or Cape Britton, with the islands or seas "lying near or within six leagues of any part of the same on the "Western, Northern, or Eastern parts of the coast thereof, "and on the S. E. where Cape Britton lieth, and on the

"Southern

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- "Southern part of the same where Cape Sable is, all seas and
- "iflands towards the South, within forty leagues of the
- " faid shores of the same, including the isle of Sable, to be
- " called in all future times Nova Scotia in America, and to be
- " held of the crown of Scotland.

July 12, 1625.

King Charles confirmed this grant; and, to promote the fettlement of a colony, created 150 baronets, to which their aids were appropriated, without due application to this fervice; however, some settlement at Port Royal, with a fort for its defence, was made by Sir William Alexander, by whose leave Claud de la Tour, and his son Charles, for their own use, made a settlement, and built a strong fort upon St. John's river, called Fort La Tour. King Charles, upon his mar-Afterwards war breaking riage, ceded the whole to France. out between the two crowns in the years 1627 and 1628, Nova Scotia, Quebec, and the whole region of Canada, were reduced to the obedience of King Charles, and Nova Scotia was again possessed by Sir William Alexander, who in the year 1630 conveyed to Claud de la Tour, and his son, all his right to it, excepting Port Royal, to be held of the crown of Scotland.

March 29, 1632. A treaty was made at St. Germain en Laye, between the Kings Lewis XIII and Charles I, for the restitution of New France, Acadia, and Canada, which being carried into execution,

Oliver Cromwell took Acadia from the French, and held it during his life.

By a treaty of peace concluded at *Breda*, King *Charles II* agreed to restore *Acadia* to the *French* King, and in the year 1670 restored the same, extending it by his determination to

the river Ponobscot.

The Massachusetts colony, with a proper naval and land force commanded by Sir William Phips, reduced Port Royal, and all Nova Scotia, or Acadia, to the obedience of King William and Queen Mary.

By the treaty of peace concluded at Ryswick between the kings Septem. 10, William III. and Lewis XIV. it was agreed, that mutual restitution should be made of all the countries, forts, and colonies, taken by each party during the war; whereupon Nova Scotia was again restored to the French.

General *Nicholfon*, with forces fent from *England*, affished by others raised by the *Massachusetts* colony, reduced all *Nova Scotia*, or *Acadia* to the obedience of queen *Anne*.

By the treaty of peace concluded at *Utrecht*, the *French* king yielded and made over to the queen of Great-Britain and her crown for ever, "all Nova Scotia, or Acadia, with "its antient boundaries, and that in fuch ample manner and "form, that the subjects of the most Christian king should "thereafter be excluded from all kind of fishing in the seas, " bays, and other places on the coasts of Nova Scotia, that " is to fay, on those which lie towards the east within thirty " leagues, begining from the island commonly called Sable "inclusively, and thence stretching along towards the "S. W." But the French having from time to time taken every method their policy could dictate for gaining as large portions as possible of the Newfoundland and Nova Scotia fisheries, to the prejudice of the English in point of their antient right, their commerce and naval power, by their talents in negotiation, and the state of the English councils, they now prevailed so far over the *English* ministers as to obtain a cession of Cape Breton, though part of Nova Scotia, with the illands in the gulph and mouth of the river St. Laurence, and express liberty to fortify any place or places there, together with liberty to catch fish and dry them on that part of Newfoundland extending from Cape Bonavista to the North part of the island, and thence westward to Point Riche.

The original right of the English to Newfoundland and Acadia, with the adjacent islands, seas, and sisheries, was acquired under the authority of king Henry VII. by the Cabots, who discovered these countries, with the continent extending from the 56th or 58th to the 28th degree of North

latitude,

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1713.

latitude, having, as the learned Butrigarius, the popes legate in Spain, informs us, refreshed themselves at Newfoundland, this discovery being made before the Spaniards had discovered there was a continent in the new world. The Portuguese, Spanish, and French fishermen reforted to Newfoundland before any government was established by the English there, which took place in the year 1583, when Sir Humphry Gilbert, to use the words of Parmenius, who accompanied him, has regiones in suam et regni Angliæ possessionem potestatemque vendicavit, latis quibusdam legibus de religione & obsequio reginæ Angliæ. Mr. Hayes, captain and owner of the Golden Hinde, rear admiral of Sir Humphreys fleet, informs us, that the ships, as well English as strangers, which sished on the coast, were taxed at an easy rate to supply their wants, and that Sir Humphrey "fignified unto all men, that from that "time forward they should take the same land as a territory "appertaining to the queen of *England*, and himself autho-"rized under her majesty to possess and enjoy it, and to or-"dain laws for the government thereof, agreeable (fo near " as conveniently might be) unto the laws of England, under "which all people coming thither thereafter, either to inha-"bit, or by way of traffic, should be subjected and governed. "And especially at the same time for a begining, he posed "and delivered three laws to be in force immediately. That " is to fay, the first for religion, which in public exercise " should be according to the church of England. The 2d " for maintenance of her majestys right and possession of "those territories, against which, if any thing were attempted " prejudicial, the party or parties offending should be ad-"judged and executed as in case of high treason, according "to the laws of England. The 3d, if any person should " utter words founding to the dishonour of her majesty, he " should lose his ears, and have his ship and goods confis-" cated:" and that he afterwards erected there the arms of Before this transaction "the English merchants "commanded all there," proceeding, the author supposes, according

according to their discretion, as the occasions of the trade and fishery required. Captain Whithourne, in a treatise published by order of the lords of the council, and recommended by king James and them, in order to incite his majestys subjects to promote the settlement of Newfoundiand, informs us, that he was present at Sir Humphrey Gilberts authoritative proceeding there in 1583, and that about two years after, making another voyage thither, he was there "when (to "use his own words) one Sir Bernard Drake, of Devonshire, "knight, came thither with a commission, and having divers good ships under his command, he there took many Por-"tugal ships laden with fish and train-oil, and brought them "into England as prizes."

In the reign of king James I. feveral colonies were defigned, and in part established in Newfoundland, many perfons being at great expense deduced thither by the earl of Northampton, and others his associates, to whom the king granted "all those countries, lands, and islands, commonly "called Newfoundland, situate between 46 and 52 degrees "of northerly latitude," by lord Faulkland, when commanding in Ireland; by Sir George Calvert; by Dr. Vaughan, and others; the two persons last named having resided there some time.

Captain Whithourne, in his approved treatife, fays, "In "the year 1615 I returned again to Newfoundland, carrying "with me a commission out of the high court of admiralty, "authorizing me to impannel juries, and to make enquiry "upon oath of sundry abuses and disorders committed amongst suffermen yearly upon that coast, and of the fitest means to redress the same, with some other points having a more particular relation to the office of the lord admiral." Afterwards in the discourse he informs the king, that in the month of June, in Trinity bay, he began to the use of his majesty to execute his commission; by precept called the masters of the English ships that were near thereunto-that in other harbours he did the like-that the juries impannelled were composed

posed of 170 masters of ships--that by their presentments under their hands and feals they prefented fundry abuses committed in the fishery, which presentments at his return he delivered

into the high court of admiralty.

Bishop Burnet+, after observing that the English, from king Henry 7th's time, had always pretended that the right to Newfoundland was in the crown of England, fays, "The " French had leave given them in Charles Ist's time to fish "there, paying tribute as an acknowledgment of that licence: "it is true they carried this much further during the civil "wars; and this grew to a much greater heighth in the " reign of king Charles II. but in king Williams time an act " of parliament passed afferting the right of the crown to " Newfoundland, laying open the trade thither to all the fub-"jects of Great-Britain, with a positive and constant exclu-"fion of all aliens and foreigners." What relates to this matter is thus expressed in the act. "Whereas the trade of "and fishing at Newfoundland is a beneficial trade to this "kingdom, not only in the employing great numbers of sea-"men and ships, and exporting and confuming great quan-"ties of provisions and manufactures of this realm, whereby "many tradefmen and poor artificers are kept at work, but "also in bringing into this nation, by returns of the effects " of the faid fishery from other countries, great quantities of "wine, oil, plate, iron, wool, and fundry other useful com-"modities, to the encrease of his majestys revenue, and the " encouragement of trade and navigation: Be it enacted by "the kings most excellent majesty, by and with the advice and " confent of the lords spiritual and temporal, and commons in "this prefentparliament affembled, and by the authority of the " fame, That from henceforth it shall and may be lawful for " all his majestys subjects residing within this his realm of " England, or the dominions thereunto belonging, trading, " or that shall trade, to Newfoundland, and the seas, rivers, "I ke, creeks, harbours, in or about Newfoundland, or any " of the islands adjoining or adjacent thereunto, to have, " use, and enjoy the free trade and traffic, and art of " merchandize and fishery to and from Newfoundland, and " peaceably to have, use, and enjoy the freedom of taking "bait, and fishing in any of the rivers, lakes, creeks, " harbours, or roads, in or about Newfoundland, or any " of the faid islands, for the curing, falting, drying, and "husbanding of their fish, and for making of oil, and to " cut down wood and trees there for building and making " or repairing of stages, ship-rooms, trainfats, hurdles, " ships, boats, and other necessaries for themselves and "their fervants, feamen and fishermen, and all other "things which may be useful or advantageous to their "fishing trade, as fully and freely as at any time hereto-" fore hath been used or enjoyed there by any of the sub-" jects of his majestys predecessors, without any hindrance, " interruption, denial or diffurbance of or from any person " or persons whatsoever; and that no alien or stranger " what soever (not refiding within the kingdom of England, "dominion of Wales, or town of Berwick upon Tweed) " shall at any time hereafter take any bait, or use any fort " of trade of fishing whatsoever in Newfoundland, or in " any of the said islands or places above-mentioned."*

After this ratification of the English right to Newfound-land, with the adjacent seas, islands and fishery made by the king and parliament, who doubtless duly considered all former transactions respecting the same, whereof part was probably better known to them than at present, it is needless to observe that the licence given by king Charles I. to the French to sish there, paying tribute, was in its nature controllable, and declaratory of the English right; that the encroachments made by the French in our civil wars, and in the reign of king Charles II. much augmented, gave them no just right, and that the indulgence or inattention of the English in particular early or subsequent times gave to the Portuguese, Spaniards, or French no just

^{* 10}th and 11th Will. 3d, Cap. 25.

just permanent claim, though the like-pretensions; or that the value of Newfoundland to the English depends on their enjoyment of the fishery: And, in farther illustration of the injurious nature of these cessions, made by the Utrecht treaty, let us remember that in the year 1717 the house of commons declared that by them "that beneficial branch" of trade always esteemed the great support of the naval "power, and the chief nursery of the seamen of Great "Britain, was yielded up to the subjects of France."

The war concluded by the treaty complained of was waged by the queen of Great-Britain, and her numerous allies, in order effectually to prevent the union of the French and Spanish monarchies, in the course whereof the queen caused it to be represented to the French king that "all the " powers of Europe were equally perfuaded that it was for " their general interest, and for their common security, to " continue a war whereof no one could forfee the end, ra-" ther than to be exposed to behold the same prince become " one day master of two monarchies so powerful as those of " France and Spain." Yet although the confederate arms were favoured with fuch unparalelled fuccesses as exceeded even their own hopes, and the fears of the enemy, and by many fignal victories and conquests, and great advantages obtained by sea as well as land, with "the wisdom and unanimity of their counsels, "the glory of the confederate arms, and the reputation of "Great-Britain in particular, was raised to an higher pitch "than in any former age," the British ministers in conclufion acquiesced in meer paper separations of the two monarand instead of maintaining the British right to the American fishery, as national justice and sound policy required, by these cessions in favour of France they gave such a grievous wound to the naval power of their country as other ministers have not, even with the aid of more important and glorious fuccesses, fince healed.

The French afterwards improved their fishing trade with fo great diligence that it maintained them 27000 men, and produced

produced them yearly fish and oil to the amount of a million Aerling, or thereabouts, besides the benefits of other trades depending on the fishery, the fishermen in course becoming feamen; and to increase this nursery as far as possible the whole was put and kept under the wifeft regulations, furpassing the provisions of the English, whose whole cod fi-Thery, including that of New England, employed at the fame time but about half the number of men. The account of the French fishery was taken with great care in the year 1745, after the success of the Cape Breton expedition, by a gentleman extremely well qualified for this fervice, under the present authors inspection, who closed with his own hand the original fent to the government, which he prefumes now lyes in some of the public offices.--- That all nations are powerful at sea in proportion to their concern in the fishing trade is an ancient maxim, and it is submitted to the intelligent to declare how far the French fleets employed in our two late wars were maned by feamen raifed out of that fithere which of right belonged to the *English*, and how far the continued possession of the whole would have profited them in point of commerce and naval strength; after obferving that in common political calculation it has been fupposed to exceed in value to a maritime power all the treasures of *Mexico* and *Peru*.

Having stated the proceedings relative to Nova Scotia and Newsfoundland, let us return to the war begun by France in 1744. Her designs to reduce Nova Scotia this year being frustrated by the Massachusetts succours, Mons. Du Vivier, who took Canso, and besieged Annapolis, proceeded with Mons. De le Bras and others to France, to concert measures for the reduction of Nova Scotia, the ravage of the English sistery, and the farther prosecution of the war. The French ministers approving this design six or seven ships of war were prepared, and dispatched in the spring, with Mons. Du Vivier and others, whereby Nova Scotia and the English sistery would have been brought into extreme danger;

but being informed in their passage that Cape Breton was taken by the English, who had a strong squadron there, they returned.

The provincial merits and hardships, with the public benefits of the Cape Breton expedition having been represented with care and authenticity to the parliament and the public, it may here fuffice to fay that by it Nova Scotia and the English fishery were preserved, and other dangers to their trade and territories averted, the city of Louisbourg, defended by an hundred cannon mounted, besides one battery of twenty-eight guns, 42 pounders, and two 18 pounders, and another of thirty cannon, 28 pounders, with all its dependencies, taken from the enemy, their fishery was broken up, and their trade and navigation suffered, useful information was gained for making future conquests, and the English were in no small degree enabled to conclude a peace after waging, with their allies, an unfuccessful war in other parts---That the Massachusetts province, who folely undertook, and chiefly maintained this expedition, brought by it a sharp war into their own borders from the French at Canada, and their Indian allies, and great diffress arising various ways was several years the fruit of their expedition; the fense of their sufferings being aggravated by confidering that ruin would have been their portion if it had failed of fuccess, of which there was great danger at the departure of the troops without the expected naval force, as the matter appeared to the author, who then offered to go with them; and the naval force which at length arrived came by royal order, given upon receiving Mr. Shirleys fifth letter of information, four fimilar letters being taken by the enemy; and Louisbourg was in a good measure reduced by 42lb. ball, carried from Boston, and fired out of the enemies cannon taken in their grand battery.

The French after their losses and disapointments in this quarter provided armaments from time to time for taking Nova

Nova Scotia, whereof the chief was commanded by Duke D'Anville, whose squadron was intended to be joined by sour capital ships from Martinique. The strange and unforeseen disasters of this squadron were deemed by our ministers a great providential deliverance of Neva Scotia, and all the enemies designs against it proved fruitless, although the inhabitants were French by birth or descent, by religion, language, customs, and many by inclination, and the Indians under French influence; so that this important province had no interior strength for its safety, saving the weak fort and garrison of Annapolis.

In the year 1746, pursuant to the directions of the Kings ministers, certain measures were proposed by the author, and afterwards by him in conjunction with Sir Peter Warren and Lieutenant Governour Clarke for securing Nova Scotia, and promoting the British interest in America: those which related to Nova Scotia were approved, but not executed, whose execution, the author has ever been persuaded, would have prevented the hostile invasions of Nova Scotia by France which actually began the last war.

France having, by the treaty concluded at Aix la Chapelle in Oct. 1748, obtained restitution of Cape Breton her ministers foon formed and began to execute a defign to divide and impair the British American empire, and to enable her farther to diffress their trade and fishery, by extending her territories from the river Canada through the main land to the Atlantic ocean, westward as far as the river Kennebeck, and eastward so as to include all the main land of Nova Scotia, leaving to the English only part of the peninfula; for the illustration whereof, with other matters, a map is hereto annexed: and although Nova Scotia had so often passed from nation to nation, the pretensions of France amounted to this, that Great Britain was to hold by the last cession made to her only a small part of the same country which had passed to France by former cessions. Having already observed that all Nova Scotia or Acadia,

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with its ancient boundaries, was ceded by the *Utrecht* treaty to Great Britain, let us here add that when this country was first named Nova Scotia the following boundaries were given to it in the grant to Sir William Alexander, to wit, " all and fingular the lands of the continent, and the " islands in America within Cape Sable, lying in forty-three " degrees north latitude, or thereabouts; thence along the " coast to St. Marys bay, and thence passing northward " by a right line across the gulph or bay now called Fundy " to the river St. Croix, and to the remotest western spring-"head of the fame; whence by an imaginary line con-" ceived to run through the land northward to the next " road of ships, river, or spring discharging itself into the " great river of Canada, and proceeding thence eastward " along the shores of the sea of the said river of Canada to "the road, haven, or shore, commonly called Gaspie, and "thence fouth eastward [versus euronotum] to the islands. " called Baccalaos or Cape Breton, leaving the faid islands " on the right, and the gulph of faid great river of Canada, " and the lands of Newfoundland, with the islands to those " lands pertaining, on the left; and thence to the pro-" montory of Cape Breton aforesaid, lying near or about " the latitude of forty-five degrees, and from the faid pro-" montory of Cape Breton towards the fouth and west to " the aforesaid Cape Sable, where the perambulation " began."

These are the ancient boundaries of Nova Scotia, ascertained with greater precision than is common in the ancient American grants, from which, with other matters of public notoriety, it is evident, without more saying, that this new, strange construction of the cession made to Great Britain by the Utrecht treaty was incompatible with the plain sense and spirit of it, with the sense of all parties concerned in holding or transfering this country in sormer times, and the sense of the parties concerned at and from the time of making it, until this new political pretense

was devised, through the want of a better, to support the injurious and hostile designs of France, who without making any previous demand upon Great Britain founded on: this new pretense invaded the western part of this province, uninhabited except by Indians devoted to her service, with a military force confisting of a captain with a small company of regulars dispatched from Quebec, who coming down the river of St. John, whereon Monf. De la Tour formerly built the fort aforementioned, and encreasing from time to time in their number, advances and operations, at length attacked and defeated a confiderable party of the English, and in consequence took a large interiour part of the country, with an important pass. Complaint being made of this hostility by the English to the court of France, Monf. Puyleux, their minister, declared upon his word as a gentleman, and not as a minister, that they had not given orders for it; whereupon enquiry being directly made by the author, whether they would restore the country taken by it, no answer was made; but, instead of redressing this and other the most flagrant outrages, the French continuing their devices and their violence, with the aid of their Indians, by the force and terror of their arms, took, commanded and held feveral years a great part of an English country to which they had no more right than to any part of England, and laid the rest under several fires.---That these hostilities did constitute a war de facto upon the English the author conceives common sense declares, and that the party war'd upon without denunciation may make their best defence without any: but the conduct of the English herein having been censured, let us cite the words of Grotius. "By the law of nature, "where force is repel'd by force, there no denounc-"ing of war is required. And this is what Sthene-" laidas the Ephorus pleads in Thucydides, There is " no disputing with words and arguments when we have " been

been injured by them otherwise than in words. " Latinus observes in Dionysius of Halicarnassus, who-" ever is attacked defends himself immediately against "the agressor. And as Aelian out of Plato, That war made " to beat away an invader needs no herald but nature itself. " Hence Dion Chrysoftom observes, many wars are made with-" out denouncing. Neither does Livy blame Menippus, An-" tiochus general, for any thing but that he had killed cer-"tain Romans when no war had been denounced, and when "they had heard nothing of the drawing of a fword, " or any bloodshed; thereby implying that if either " of these had been done it might have justified " the fact."* To which let us add that the war whereby king Philip of Spain intended with his invincible armada to conquer England was never denounced, and that no denunciation was made of our first Dutch war in the reign of *Charles II*.

It is proper to be remembered that the French claim, invented to support their invasion, which being evidently void of justice, and founded in mere fophistry, was an infult upon the understanding of the British nation, did not appear till a confiderable time after the actual invasion, and the information given of it to the British ministers, who prefering negotiation to repulsion, dilatory discussions of the groundless pretensions of France took place at Paris whilst her invasion went on with success in Nova Scotia; and encouraged by it she invaded the interiour part of the British American dominion, that is, part of the ancient country of the five nations, the fovereignty whereof was by them and the treaty of *Utrecht* established in the crown of *Great*-Britain. This invasion would most probably have been prevented if the proposals made in 1746 had taken place: but invasion being added to invasion the British government made ule of force against the aggressors.

The Massachusetts colony saw the invasion of the neighbouring province of Nova Scotia with concern from the be-

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^{*} Rights of War and Peace, B. III. Ch. 3. § 6.

gining, but without special authority they could not repel the invaders; all that lay in their power they did, which was to follicit their repulsion from time to time by their agent, and yet the war begun by these invasions, with its expenses, has been charged to the account of the colonies, who became fo great fufferers by it. This charge supposes that the colonies are not entitled to the right of protection, a right belonging to the subjects of every state: they were moreover planted to stretch out the bounds of the English dominion, not to change the nature of it, being by their institution members of the body politic; and although through political mistakes respecting them great seuds and difficulties have arisen between this kingdom and them, it is to be hoped that ere long, by wifer counfels, a good agreement will be restored, and the colonies ever remain honourable and useful members of the state.---To restore and perpetuate the perfect union of the colonies with their mother country is an object worthy of the noblest minds. Shall France and Spain, in manifest repugnance to the spirit of their feparation, purchased with so much blood and treasure, unite in family compact against us, and shall the family of Britain be divided, whose severance would so far endanger the whole? and after so long deliberation are we still unable to heal those divisions which the want of wisdom caused? British America forms one of the chief pillars of the structure of our naval empire, and shall we fuffer the foundation to be fap'd by our improvidence? grave judicious author in the last century observed that fome of the fenators in a certain state would venture upon passing a law to fortell the consequence of it two hundred How far our forefight falls short of this is noyears after. To make proper laws for distant countries ever required great wisdom, and the best information, with a patient hearing of the parties, free from prejudice, which depraves all counsels; and that solid union which the present dangers and the future strength and comfort of the state require, quire, the author presumes, can only be found in universal justice and equal social liberty, whose public benefits surpass all refinement.

The confent of the people, in this kingdom and the colonics, hath been difregarded of late by some of our politicians, who are more inclined to force in their hands, and fear in the breafts of their fellow-subjects, than to their esteem and affection, the best foundation and support of human government. This egregious error caused the revolt of the inhabitants of a neighbouring country, that long continued war whereby Spain suffered so great losses, disgrace, and diminution of strength irrecoverable. The ancestors of these men were in former times thus governed. "The care of the common-wealth was in the " nobles and commonalty. In some places there was a "third state, of the clergy. These being by legations as-" fembled when necessary were consulted upon the most "important affairs; nor without the consent of all could "tributes be imposed, the state of affairs changed, or even "the value of the coin altered; fo cautious were they "when their princes were good to prevent their becoming " evil: the most noble and excellent citizens administred the " public offices, and the common-wealth being thus re-" gulated the public affairs were for a long time conducted "with equal right;" wherefore we are not to wonder that their descendants could not bear the severities of *Philip* II. who with his officers differed fo far in sentiment from their supporter queen Elizabeth, and her able ministers; of which difference it may fuffice at prefent to give an extract from an effay " On the state and government of the king-"dom of England," written in the year 1565, by this queens ambassadour at the court of France, the manuscript whereof was given by the late prince de Condé to the count de Bethune, and published at the Hague in the year 1744, to wit, " Nos roys, declarez telz par la grace de Dieu; et " le commun consentement du peuple, ne recognoissent ny empe"reur, ny pape, ny quelques autres princes que se soit, comme tenant ou relevant d'eux mesmes. Our Kings, declared fuch by the grace of God, and the common consent of the people, acknowledge neither emperour, nor pope, nor any other princes whatsoever, as holding or relevant of themselves."

Philip de Cemines, reflecting on the government of princes, asketh this plain question, "Is there any king or prince upon earth who has power to raise one penny of money, except his demeans, without the consent of the poor subject who is to pay it, but by tyranny and violence?"*

Mr. Locke, in his "Essay concerning the true original, extent, and end of civil government," says that "go-"vernment, into whatsoever hands it is put, being entrusted with this condition, and for this end, that men might have and secure their properties, the prince or senate, however it may have power to make laws for the regulating of property between the subjects one amongst another, yet can never have a power to take to themselves the whole or any part of the subjects property without their own consent; for this would be in effect to leave them no property at all."

Our positive public men seem persuaded that there is no such thing as a law of laws; but on the contrary that there is in every state an uncontrolled unlimited power, decisive, directive, and coercive; whereas the law of nature is universal and immutable. Could this the permanent law of God, by whom kings reign and princes decree justice, be taken away by man the world would become a chaos of confusion: the sense of it may indeed be obscured by evil customs, ambition, or other violent passions, or by the crasty delusions of political or other infamous expositors, but in extent, equity and duration, as well as indispensable obligation, it is infinite. Upon this law the allegiance of the British subjects to their King, and their chief social rights

rights are founded, and upon it among others the right of audience rests. No man, or order of men, can judge of that which never was exposed to their judgment; yet some men are enclined to judge and determine the most important matters wherein others are deeply concerned wholly by their own sacts and reasonings, of which truly they may find illustrious examples in Xerxes the Persian, and Philip

of Spain.

The honour and prosperity of the British nation were deeply concerned in the begining, progress and conclusion of the last war, wherein the various events of their policy and prowefs will to the latest ages entertain and surprize all nations, whose admiration will in course arise when they shall see them in the former part of this century obtain so great renown by their arms on the continent of Europe, and in the middle of the fame century call foreign troops at different times into their island, to defend its numerous martial inhabitants against expected foreign invaders; when they shall see the same people in the late war after suffering loss and disgrace in the distant part of their empire, on changing their ministers, rise up in so short time from a state of diffress to the highest pitch of glory in all parts of the globe, and adding victory to victory by fea and land, prevail over their enemies in all quarters, drive them out of the strongest holds that art and nature could form, and feize the great fources of their foreign commerce and naval power; when after fo great success they shall see them on another change of ministers negotiate and conclude that peace which now comes to be confidered.

The injustice of *France*, who began the war in time of profound peace, without the least cause; the injustice of *Spain*, who joined with her in order to support it; the dangers we escaped, the debts we contracted, and the advantages we gained, with our suture security, required an adequate peace. This *Great Britain* by the principles of natural justice and self-preservation had good right to demand from conquered

enemies

enemies unjustly combined against her in peace and war, and every motive that could inspire the noblest minds called upon her ministers to make the best use of the advantages gained in the course of the war, which considered in number and value exceeded all example, in order to establish her naval empire on the most solid foundations possible; an empire in its extensive nature most glorious, and best adapted to an infular free state for promoting the public honour and fervice, without endangering by its force the public liberty; and the American fishery being one of the brightest jewels belonging to the British crown, to restore and fix it there when in the hands of our ministers would have promoted the lasting honour of their prince, and the welfare of their country; whereas they did not by the preliminary articles of peace, figned at Fountainbleau in November 1762, fecure even the exclusive fishery upon the coast of Nova Scotia, which had been fecured by the Utrecht treaty. By the fubfequent definitive treaty of peace, concluded at Paris in February following, as well as by the preliminary articles, it was agreed, That the subjects of France should have liberty of fishing and drying on part of the coasts of the island of Newfoundland, as specified in the 13th article of the treaty of Utrecht, which article was renewed and confirmed by that treaty, except what related to Cape Britton, and the other islands and coasts in the mouth and gulph of St. Laurence; and his Britannic majesty consented to leave to the French subjects liberty of fishing in the gulph St. Laurence, provided they did not fish but at three leagues distance from all the coasts belonging to Great-Britain, well those of the continent as of the islands situated in the As to the fishery on the coasts of Cape Britton island out of the gulph, they should not fish but at fifteen leagues distance: after which the treaty alone contains this "That the fishery on the coasts of further agreement, " Nova Scotia or Acadia, and every where else out of the " faid gulph, shall remain on the foot of former treaties."

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The fishery on the coast of Nova Scotia we have seen was fecured to the English by the Utrecht treaty; but the declaration in general terms that the fishery every where else out of the gulph shall remain on the foot of former treaties is strange and irreconcileable by the author with national justice and sound policy. Dolus versatur in generalibus, and it is an approved maxim among politicians, that in making treaties of peace the conquerour shall use precision, and the conquered general expression, if practicable, which may admit of his future explanation; and the groundless pretensions of the French which caused the war plainly required special care on our part in this behalf, in order to secure our rights, and prevent future contests and wars. Upon consideration it appears to the author that the defign of the ministers of France was by these general words to renew the treaty made with her by king James II. in the year 1686, whereby it was agreed, "That both kings should have and " retain to themselves all the dominions, rights and preemi-" nences in the American seas, roads, and other waters " whatfoever, in as full and ample manner as of right be-" longed to them, and in fuch manner as they then pof-" fessed the same. And therefore the subjects, inhabitants, " merchants, commanders of ships, masters and mariners " of the kingdom, provinces, and dominions of each king " respectively should abstain and forbear to trade and fish " in all the places possessed, or which should be possessed, by " one or the other party in America;" this treaty being calculated on the part of France to secure her past and future encroachments. We have feen what great encroachments the French from time to time made upon the fishery, especially in the reign of king Charles II. encouraged by this fuccess, some short time before making the treaty with king James, Mons. de Meules, intendant of New France, by letter to the king transmited proposals for making France fole mistress of the cod; and the French designs, it is prefumed, now were by the revival of this treaty to obtain a

confirmation of their various encroachments. The right to the fishery includes a right to the banks whereon the fish feed and are caught; and as the whole belonged originally to the English, the former treaties, supposed to relate to all the undescribed parts of it, if any such there be, ought to have been ascertain'd; but in that case the injurious revival of King James treaty would have been conspicuous. ministers moreover were so improvident, that after again placing the French on the eastern and western triangular fides of the capital island of Newfoundland, they did not preserve the coast of the south side free and entire, but, on the contrary, through their management, two adjacent islands, parts of the new found land, were now ceded in full right to the French King, for the use of his fishermen, and his military police, fo worthy of our adoption, in manifest repugnance to the ancient right of the English, confirmed by the statute of the 10th and 11th Will. III. ample disquisition of this strange cession, considered in its nature, relations, and example, would require more time than the author can at prefent spare; and it is evident that the voluntary difmembring or cuting off part of an established empire, and thus transfering what is held by one prince antiquo jure coronae to another, is a matter of great moment, and that it is necessary to prince and people to understand and remember by what right the several parts of an empire are held.

King James I. was desirous that the kingdom of Ireland should be held of his empire as King, and not of the dominion of the crown, of England; upon which point he consulted Mr. Selden. The English plantations from their primary existence were held of this dominion, being united and incorporated with England, as the records and public acts relating to them and their settlement clearly shew; and our colonies were not only at all times free, and held optimo jure, but for some time past, by sorce of the statute * in this case provided, they have had the peculiar power of

communicating freedom to aliens, who by living there a certain time, under certain regulations and limitations, become in effect natural born subjects of Great Britain.

With respect to the islands of St. Vincent and Dominica, to mention no others at present, upon careful consideration of their state preceding and subsequent to the late war, it appears clearly to the author that they are now of right parcel of the dominion of the crown of Great Britain; that the Kings ministers having mistaken the right whereby his Majesty holds the same, they have grafted the power of taxation by prerogative royal upon their own error; that their plea of conquest will by no means warrant, although it may in some measure palliate their proceeding, which for the fake of his Majesty's honour, and the welfare of his subjects, who, with their estates, would be in such a precarious and despicable condition in case these islands were held by this new tenure, and for the common good and right of the whole empire, whose entirety ought ever to be preserved, is submitted to the farther consideration of those to whom it belongs. In point of example no man can foretel where this dangerous and injurious proceeding, if not reversed, will end. Famaica was conquered by Cromwell, who after runing his fword through Magna Charta stiled himself the invincible Lord Protector of England. But, as the Gallic Polybius and Mr. Locke, of immortal memory, have informed us what it is to take the subjects property without their consent, so one of the ablest lawyers that have appeared in Westminster Hall, and sat in the House of Lords, gave his opinion, as the author hath been well informed, to this effect, that although this island was gained by the fword, they who should rule their fellowsubjects settled there by the sword ought to suffer under the We have already feen the fword unsheathed without warrant by law or constitution, and the doctrine of the fword advanced with impunity; and all the subjects in the British empire having one common right, it behoves us to prevent prevent the establishment of tenure by the sword in any part of it. *Principiis obsta* is doubtless the best maxim where the public right is violated or endanger'd; for they who have said A, if not prevented, will soon say B, and in time, themselves or their followers, will go through the whole alphabet.

By the partition of the neutral islands it hath been supposed that we gained great advantages; whereas French policy in this case really prevailed over our right, our interest, and our honour. St. Lucia was of great importance by reason of its situation relative to the other Caribbee islands, English and French, more especially by its vicinity to Martinique; and by reason of its good bays and harbours, of which the chief, called the Little Careenage, fo named from its convenience for careening ships, and where great uumbers may lye fafe at all times, is the most commodious in all the Caribbee islands, and in time of war might well ferve as a place of rendezvous for the Kings ships appointed to check the armaments at Martinique, and the ravages of our trade by the *French* cruizers. A much less advantage may be mentioned, which is that after the defeat of the duke of Montagues intended settlement it was computed this illand might in few years by its product and commerce have yielded to Great Britain £ 200000 a year. examining the claims of both nations, it appears to the author that our possession of it, when our ministers agreed to deliver it to France, to be held by her in full right, was accompanied with a good and fair title, according to the European mode of acquiring dominion and property in America, and, in foro conscientiae, by the purchase of it from the Caribbeans, the native and true proprietors of it.

In the year 1722, his late excellent Majesty King George I. granted this island, with the island of St. Vincent, to the late duke of Montague, who to his great honour proceeded directly to make a good and effectual settlement there, expending thereupon £40000 at least, the comple-

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tion whereof might have happily fecured this valuable island; but in the following reign it was frustrated by the agreement made between his Britannic Majesty and the French King, touching the evacuation, or neutrality, of this and the other islands. By the consequent instruction, given on the 30th of November, 1730, to Mr. Worfeley, captain general and governour in chief of this island, with St. Vincent, Dominica and Tobago, as his predecessors, governours of Barbadoes, had been, his Majesty declared that he had an undoubted right to it, with the islands St. Vincent and Dominica, and it would have been well for all the parties concerned, if the advisers of a conquering prince, and managers of this affair in behalf of the kingdom, had duly confidered that when they gave their advice it was part of the rightful possessions of the crown of Great Britain, and therefore incapable of proper and rightful severance from it.

The prevailing supposal of our being great gainers by the agreement of the French King that we should retain and hold in full right the islands St. Vincent and Dominica is a His late excellent Majesty by his mere political delution. royal instruction aforementioned declared he had an undoubted right to them, and they had passed by grant from the crown many years before. On the contrary his most Christian Majesty, in his mandate dated September 21, 1722, to the chevalier de Fouquiere, governour general of the islands, had delared that St. Vincent ought to remain to the Caribbeans; and by his letter to Monf. de Champigny, governour of Martinique, dated the 26th of December, 1730, he declared that St. Vincent and Dominica belonged to the Caribbeans, whose possession he intended to support. Nil dat quod non habet, and the French King having no right to these islands he could transfer none. As to Tobago, de non apparentibus & non existentibus eadem est ratio; and as it does not appear that the French had a right to it, they could give us none; wherefore upon the whole we

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have given to them the most valuable island, to which we had good right, in exchange for their ill-grounded pretensions to the others.

To return to the northward, having fet forth the impaired and divided, intermingled and uncertain state into which our American cod-fishery hath been various ways reduced, and in which it was left by our ministers at the conclusion of the late war, let us pass on to the cession made to our sovereign and the British crown of Canada and all its dependencies, with the island of Cape Breton, and all the other islands and coasts in the gulph and river St. Laurence. This cession was beneficial to us, but its extent and value have been greatly miftaken: all the French men who became the kings subjects in consequence of it were not equal in number to the brave men we lost in the course of the war; the sailors, it is notorious, we now want for our defence against those whom we fo lately conquered, and these French men cannot supply their places; and the common persuasion that "an im-" mense territory hath been added to the empire of Great " Britain" is a most delusive error, requiring resutation. The French, to promote their injurious defigns had enlarged the meaning of the word Canada, and extended it fo far as to cover a vast territory belonging to the English, Canada being an appellative formed of Cabo de Nada, or the Cape of Nothing, the name given by the Spaniards to the cape at the entrance of the country fince called Canada, and the immense territory lying westward of the island of *Montreal*, extending northward for the more part to the 46th degree of north latitude, or thereabouts, and westward as far as the river Missipi, which is supposed to have belonged of right to the French, and to have been transferred to Great-Britain by this cession, did not in truth belong to them, the fame having long before with good right become parcel of the dominion of the crown of England, by force of the grand deed of furrender of those great conquerors the five nations or cantons of *Indians*, the former fovereigns of it, who

who having chosen the English for their protectors surrender'd their country to them; this just title of the English being corroborated by the treaty of Utrecht, by which the French king declared "the five nations or cantons of In-" dians subject to the dominion of Great-Britain," the boundary-line of their country runing thus; begining at St. Johns falls upon the river Iroquois, called Richlieu by the French, it runs thence across the great river of Iroquois or Cadaragui, a little to the westward of the isle of Montreal; thence to the river Utawas, along whose banks it passeth into the latitude of about 46 degrees, and continues its course westward till it reaches the north end of the lake Michigan; thence runing fouthward along the eastern shore of that lake to its end, it extends thence nearly in the same course till it joins Ilinois river, whose banks it accompanieth to its fall into the Miffifipi, in about 39: degrees of latitude, 1170 miles distant from its mouth. The French had long unjustly maintained some scattered out-posts in this country, to protect their encroachments, and their traffic with the Indians; but right they had none, and therefore they could not convey any to us; and if the proposals made in 1746 had been carried into execution these out-posts would have been cut off.

As to the country lying northward of the boundary line aforementioned, extending so far nearly in the latitude of 46 degrees, to be the expression of a French gentleman of good sense, it is fit for the habitation of bears and wolves only, and the author could never find that either English or French had good right to this country, or to that which extends thence westward to the river Mississipi; but be that as it will it appears to him not very material; for, after conversing freely with an intelligent French officer employed two years to explore the Mississipi, and receiving other information, and considering the dividing line between the two nations, if he had as much spare money to bestow upon a project as the duke of Montague expended upon St. Lucia,

he would not pay the expenses attendant on a patent for the whole.

In order to secure a lasting peace, it was agreed by the 7th article of the late treaty, "that for the future the con-"fines between the dominions of his Britannic majesty and "those of his most Christian majesty in this part of the " world should be fixed irrevocably by a line drawn along "the middle of the river Missipi, from its source to "the river Iberville, and from thence by a line drawn " along the middle of this river and the lakes Maure-" pas and Pontchartrain to the sea; and for this pur-" pose the most Christian king ceded in full right to "his Britannic majesty the river and port of the Mo-" bile, and every thing which he possessed, or ought " to posses, on the left side of the Mississipi, except "the town of New Orleans, and the island in which " it is fituated, which shall remain to France, " vided that the navigation of the river Mississipi shall " be equally free as well to the subjects of Great-Bri-" tain as to those of France in its whole breadth and " length from its fource to the fea, and expressly that " part which is between the faid island of New Orleans " and the right bank of that river, as well as the paf-" fage both in and out of its mouth." Apt and clear expressions usually accompany clear conceptions, both being proper on great occasions; but by this article the most strange and impolitic partition-line hath with the use of strange terms been established between the two This line is conceived to pass from the monarchies. unknown fource* of the Miffifipi along the middle of it, till it comes nearly opposite to the north part of the isle of Orleans; thence changing it course, to enter and pass along the middle of the river Iberville, and the lakes Maurepas and Pontchartrain to the sea, without any agreement

being

^{*} According to the Sieur D'Anville, in the year 1746 this river was explored no further than to the 45th degree of North latitude, or thereabouts, and the 80th of longitude.

made respecting the use of those lakes. The Missippi at certain seasons riseth high, having by its overflowings formed the Iberville, which through the want of water becomes useless when the Mississipi at other seafons subsides; and, according to good information lately received, the best of the several mouths of the Missiffipi is so shallow, with a hard sand at the bottom, as to be impassable by any ship of war, or merchant ship of burthen. Nature having thus far bar'd the use of this great river, by leaving to the French the isle of Orleans, with the lower part of the river lying between that island and the opposite shore, and extending above 150 miles, we have trusted to French paper to secure to us the use of this part of the river, which is apparently necessary to our beneficial use of the rest. lonies may be planted on the eastern banks of the river, or other interiour lands, and protected at great expense; but without an exchange of our manufactures for their raw materials, or other commerce, they will be a loss instead of a benefit to this kingdom; wherefore the navigation of the river being fo difficult and precarious, and the protection of the unprofitable fettlements which might be made in the vast country lying to the eastward of it being fo difficult and expensive, it is left to others to find out, if they can, the great value of the whole. The Missipi formerly ferved as a buble to the French, and feems to have fince served as a buble to our ministers, and to us. By their proceeding relative to the cod-fishery they bruised the head of our American empire in the east, and by leaving the isle of Orleans to the French they fixed a thorn in the foot of our empire in the west, instead of plucking it out.

Before quiting the continent, let us observe that the port of *Mobile* will not admit our ships of war sufficient for annoy-

annoyance or protection, and that St. Augustine and Pensa-cola are in the like condition.

In the course of our ministerial negociation we were amused with a vain expectation of the acquest of Porto Rico, and the other islands of importance conquered by us we restored to our enemies. Had the spirit of our negociation been equal to that of our military operations, besides obtaining proper fatisfaction touching the war, we might have fet the family compact on fire, to our lafting honour, and the delight of those nations who so bravely joined with our ancestors to prevent the union of the French and Spanish monarchies, equally dangerous whether under one prince or one common-council: to which the advocates of our ministers answer, that if this compact had been destroyed the parties might have made another, notwithstanding any agreement respecting their severance, not considering that our honour at least would thus have been saved; and this answer ferves to shew how little we can depend on the other paper-fecurities given us. Upon the whole, we ought to have taken substantial security for the good behaviour of Spain by keeping the Havannah in our hands. For this there was greater reason than for retaining Gibraltar and Port Mahon in consequence of a war which was the common cause of Europe; whereas the late war was our own peculiar cause, wherein the permanence and prosperity of our naval empire were so deeply interested; wherefore Spain should have been thus prevented from repeating her injurious junction with France. cause they drew their swords against us, and after parying their deadly thrusts we gave them such wounds as enfeebled and reduced them to that low estate whence our ministers raised them; and by giving up so great fources of commerce and naval power enabled them in fo short time to renew the war; for now the outcries in our streets of our fellow-subjects seized, and secured with violence, violence, for our defence in the war begun by Spain, irrefistably proves the malignant nature of the late peace beyond all expression; and the grievous sacrifice of so great national advantages and opportunities gained by our policy and arms clearly shews that modern politics, however savorable to self-seeking politicians, are by no means calculated to promote the dignity and safety of the King and Kingdom.

FINIS.